BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:)	
BENJAMIN MAJOR, M. D. Certificate No. C-14928)	No. 03-92-21080
Responde	nt.))	

DECISION

The attached Stipulation and Waiver is hereby adopted by the Division of Medical Quality as its Decision in the above-entitled matter.

This Decision shall become effective on May 27, 1995.

IT IS OR ORDERED April 27, 1995

KAREN-MCELLIOT

President

Division of Medical Quality

DANIEL E. LUNGREN, Attorney General of the State of California 2 DAVID LEW Deputy Attorney General 455 Golden Gate Avenue, Suite 6200 San Francisco, California 94102-3658 4 Telephone: (415) 703-2248 5 Attorneys for Complainant 6 BEFORE THE 7 **DIVISION OF MEDICAL QUALITY** MEDICAL BOARD OF CALIFORNIA 8 STATE OF CALIFORNIA 9 10 In the Matter of the Accusation No. 03-92-21080 Against: 11 BENJAMIN MAJOR, M.D. STIPULATION AND WAIVER 12 7 Highland Boulevard Kensington, California 94707 13 Physician and Surgeon 14 Certificate No. C14928 15 Respondent. 16 17 IT IS HEREBY STIPULATED by and between Benjamin Major, 18 M.D., (hereinafter, "respondent"), and Dixon Arnett, as Executive 19 Director of the Medical Board of California, Department of 20 Consumer Affairs, by and through his attorney, David Lew, Deputy 21 Attorney General, that the following matters are true: 22 1. Dixon Arnett, the named complainant in Accusation 23 No. 03-92-21080, is the Executive Director of the Medical Board 24 of California (hereinafter, "Board") and brought said action 25 solely in his official capacity. Respondent's license history and status as set forth in paragraph 2 of the Accusation is true 26

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and correct.

2. Respondent is represented by Carl B. Metoyer, Esq., Attorney at Law. Respondent has retained the above-named attorney as his attorney in regard to the administrative action herein and respondent has counseled with said attorney concerning the effects of this stipulation, which respondent has carefully read and which he fully understands.

- 3. Respondent has received and read Accusation No. 03-92-21080, which is presently on file and pending against him before the Division of Medical Quality (hereinafter, "Division") of the Board, said accusation having been filed on or about December 14, 1994. (A copy of Accusation No. 03-92-21080 is attached hereto as Exhibit A.)
- 4. Respondent understands the nature of the charges alleged in the above-mentioned accusation and that said charges and allegations would constitute cause for imposing discipline upon respondent's physician and surgeon's certificate heretofore issued by the Board.
- 5. Respondent and his attorney are aware of each of respondent's rights, including the right to a hearing on the charges and allegations; respondent's right to confront and cross-examine witnesses who would testify against him; respondent's right to present evidence in his favor or to call witnesses in his behalf, or to so testify himself; respondent's right to contest the charges and allegations and any other rights which may be accorded him pursuant to the California Administrative Procedure Act (Govt. Code, § 11500 et seq.); respondent's right to reconsideration, appeal to superior court

and to any other or further appeal; respondent understands that in signing this stipulation rather than contesting the accusation, he is enabling the Division to impose disciplinary action upon his license without further process.

- 6. Respondent hereby freely and voluntarily waives his right to a hearing on the charges and allegations contained in Accusation No. 03-92-21080 in order to enter into this stipulation, and he further agrees to waive his right to reconsideration, judicial review, and any and all rights which may be accorded him by the California Administrative Procedure Act and other laws of the State of California.
- 7. This stipulation constitutes an offer in settlement to the Board and is not effective until adoption by the Board.
- 8. In the event that this stipulation is not adopted by the Board, nothing recited herein shall be construed as a waiver of respondent's right to a hearing or as an admission of the truth of any of the matters charged in the accusation.
- 9. All admissions of facts and conclusions of law contained in this stipulation are made exclusively for this proceeding and any future proceedings between the Board and respondent shall not be deemed to be admissions for any purpose in any other administrative, civil, or criminal action, forum, or proceeding.
- 10. For purposes of this action, respondent admits the allegations of the First, Fifth, and Sixth Causes for Disciplinary Action. Based upon these admissions, respondent agrees and stipulates that cause for disciplinary action exists

therein against his certificate to practice medicine pursuant to Business and Professions Code section 2234.

11. Based upon all of the foregoing admissions, stipulations, and recitals, it is stipulated and agreed that the Division may issue a decision upon this stipulation whereby:

Physician and surgeon certificate number C14928 heretofore issued to respondent, Benjamin Major, M.D., is hereby suspended for a period of three (3) years. However, suspension is stayed and respondent is placed on probation for a period of three (3) years on the terms and conditions specified below. Within 15 days after the effective date of this decision respondent shall provide the Division, or its designee, proof of service that respondent has served a true copy of this decision on the Chief of Staff or the Chief Executive Officer at every hospital (1) where privileges or membership are extended or (2) where respondent is employed to practice medicine, and on the Chief Executive Officer at every insurance carrier where malpractice insurance coverage is extended.

(A) COMMUNITY SERVICE -- FREE SERVICES

Within 60 days of the effective date of this decision, respondent shall submit to the Division for its prior approval a community service program in which respondent shall provide free medical or nonmedical services on a regular basis to a community or charitable facility or agency for at least 250 hours

within the first 24 months of probation.

(B) ETHICS COURSE

Within 60 days of the effective date of this decision, respondent shall enroll in a course in Ethics approved in advance by the Division or its designee, and shall successfully complete the course during the first year of probation.

(C) COOPERATION WITH MEDICAL BOARD INVESTIGATION

Respondent shall agree to fully cooperate with and make himself available to the Board and its designees, including the Office of the Attorney General, in any investigation of Paxton Beale, King Medical Center, Pregnancy Consultation Center, or BackPax Medical Center, or any other enterprise controlled by Paxton Beale, including but not limited to the providing of any documents or other types of information requested, and shall truthfully and accurately testify at any subsequent administrative, civil, or criminal proceeding if asked to do so by the Board.

STANDARD TERMS OF PROBATION

(D) OBEY ALL LAWS

Respondent shall obey all federal, state and local laws, and all rules governing the practice of medicine in California and remain in full compliance with any court-ordered criminal probation, payments or other orders.

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(E) QUARTERLY REPORTS

Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Division, stating whether there has been compliance with all of the conditions of probation.

(F) PROBATION SURVEILLANCE PROGRAM COMPLIANCE

Respondent shall comply with the Division's probation surveillance program. Respondent shall, at all times, keep the Division informed of his addresses of business and residence which shall both serve as addresses of record. Changes of such addresses shall be immediately communicated in writing to the Division. Under no circumstances shall a post office box serve as an address of record.

Respondent shall also immediately inform the Division, in writing, of any travel to any areas outside the jurisdiction of California which lasts, or is contemplated to last, more than 30 days.

(G) INTERVIEW WITH THE DIVISION, ITS DESIGNEE OR ITS DESIGNATED PHYSICIAN(S)

Respondent shall appear in person for interviews with the Division, its designee or its designated physician(s) upon request at various intervals and with reasonable notice.

(H) TOLLING OF PROBATION

The period of probation shall not run during the time respondent is practicing outside the jurisdiction

of California. For the purposes of this order, all time spent in an intensive training program approved by the Division or its designee shall be considered as time spent in practice. If, during probation, respondent practices out of the jurisdiction of California, respondent is required to immediately notify the probation monitor in writing of the date that respondent's practice is out of state, and the date of return, if any.

(I) COMPLETION OF PROBATION

Upon successful completion of probation, respondent's certificate shall be fully restored.

(J) VIOLATION OF PROBATION

If respondent violates probation in any respect, the Division, after giving respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or petition to revoke probation is filed against respondent during probation, the Division shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.

(K) COST RECOVERY

Respondent is hereby ordered to reimburse the Division the amount of \$3,000 within 90 days from the effective date of this decision for its investigative costs. Failure to reimburse the Division's cost of its

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investigation shall constitute a violation of the probation order, unless the Division agrees in writing to payment by an installment plan because of financial hardship. The filing of bankruptcy of respondent shall not relieve respondent of his responsibility to reimburse the Division for its investigative costs.

12. IT IS FURTHER STIPULATED AND AGREED that the terms set forth herein shall be null and void, and in no way binding upon the parties hereto, unless and until accepted by the Board.

ATED:	April 5, 1995	DANIEL E. LUNGREN
		Attorney General of the
		State of California

3 23.1995

5-23-95

DAVID LEW
Deputy Attorney General
Attorneys for Complainant

CARL B. METOWER, ESQ.
Attorney for Respondent

BENJAMIN MAJOR. Respondent

1	DANIEL E. LUNGREN, Attorney General of the State of California DAVID LEW
3	Deputy Attorney General 455 Golden Gate Avenue, Suite 6200
4	San Francisco, California 94102-3658 Telephone: (415) 703-2248
5	Attorneys for Complainant
6	•
7	BEFORE THE DIVISION OF MEDICAL QUALITY
8	MEDICAL BOARD OF CALIFORNIA STATE OF CALIFORNIA
9	
10	In the Matter of the Accusation) No. 03-92-21080 Against:
11	BENJAMIN MAJOR, M.D. ACCUSATION
12	7 Highland Boulevard) Kensington, California 94707
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14	Physician and Surgeon Certificate No. C14928
15	Respondent.
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17	DIXON ARNETT, complainant herein, charges and alleges
18	as follows:
19	1. Complainant is the Executive Director of the
20	Medical Board of the State of California (hereinafter, "Board")
21	and makes these charges and allegations solely in his official
22	capacity.
23	2. On or about July 7, 1953, the Board issued to
24	respondent, Benjamin Major, M.D. (hereinafter, "respondent"),
25	Physician and Surgeon Certificate number C14928. The certificate
26	is current and has an expiration date of September 30, 1996. No
27	Board record exists of any prior disciplinary action having been

taken against respondent by the State of California. Respondent is a supervisor of a physician assistant. His Physician Assistant Supervisor License number SA 15940 is current and has an expiration date of February 29, 1996.

STATUTORY AUTHORITY

- 3. Section 2001 of the Business and Professions Code provides for the existence of the Board.
- 4. Section 2003 provides for the existence of the Division of Medical Quality (hereinafter, "Division") within the Board.
- 5. Section 2004 provides, in pertinent part, that the Division is responsible for the administration and hearing of disciplinary actions involving enforcement of the Medical Practice Act (\$ 2000 et seq.) and the carrying out of disciplinary action appropriate to findings made by a medical quality review committee, the Division, or an administrative law judge.
- 6. Section 2220 provides, in pertinent part, that except as otherwise provided by law, the Division may take action against all persons guilty of violating the provisions of the Medical Practice Act (§ 2000 et seq.). The Division shall enforce and administer the Medical Practice Act as to physician and surgeon certificate holders, and its powers include, but are not limited to, investigating complaints from the public, from other licensees, or from health care facilities, that a physician

^{1.} All references are to the Business and Professions Code unless otherwise specified.

and surgeon may be guilty of unprofessional conduct.

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- 7. Section 2227 provides, in part, that the Board shall take disciplinary action against a licensee charged with and found guilty of unprofessional conduct.
 - 8. Section 650 provides, in relevant part, as follows:

"Except as provided in Chapter 2.3 (commencing with Section 1400) of Division 2 of the Health and Safety Code, the offer, delivery, receipt, or acceptance by any person licensed under this division of any rebate, refund, commission, preference, patronage dividend, discount, or other consideration, whether in the form of money or otherwise, as compensation or inducement for referring patients, clients, or customers to any person, irrespective of any membership, proprietary interest or co-ownership in or with any person to whom these patients, clients or customers are referred is unlawful."

9. Section 2234 provides, in relevant part, as follows:

"The Division of Medical Quality shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

"(a) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of, or conspiring to violate, any provision of this chapter.

"(e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon."

10. Section 2238 provides that the violation of any federal statute or regulation or any state statute or regulation which regulates dangerous drugs or controlled substances constitutes unprofessional conduct.

12. Section 2263 provides that any willful, unauthorized violation of professional confidence shall constitute unprofessional conduct.

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- 13. Section 2273 provides that the employment of runners, cappers, steerers, or other persons to procure patients constitutes unprofessional conduct.
- 14. Section 2285 provides, in relevant part, as follows:

"The use of any fictitious, false, or assumed name, or any name other than his or her own by a licensee either alone, in conjunction with a partnership or group, or as the name of a professional corporation, in any public communication, advertisement, sign, or announcement of his or her practice without a fictitious-name permit obtained pursuant to Section 2415 constitutes unprofessional conduct."

15. Section 2286 provides as follows:

"It shall constitute unprofessional conduct for any licensee to violate, to attempt to violate, directly or indirectly, to assist in or abet the violation of, or to conspire to violate any provision or term of Article 18 (commencing with Section 2400), of the Moscone-Knox Professional Corporation Act (Part 4 (commencing with Section 13400) of Division 3 of Title 1 of the Corporations Code), or of any rules and regulations adopted under those laws."

16. Section 2415, subdivision (a), provides that any physician and surgeon who wishes to practice under a false or fictitious name may do so if a fictitious-name permit issued by

the Division of Licensing is obtained and maintained in current 1 status under the provisions of this section. Section 2415, subdivision (b)(2), provides that 3 17. the Division or Board shall issue a fictitious-name permit if the professional practice of the applicant or applicants is wholly . 5 owned and entirely controlled by the applicant or applicants. 6 7 Section 17200 provides as follows: 18. "As used in this chapter, unfair competition shall 8 mean and include any unlawful, unfair or fraudulent business act or practice and unfair, deceptive, untrue 9 or misleading advertising and any act prohibited by Chapter 1 (commencing with Section 17500) of Part 3 of 10 Division 7 of the Business and Professions Code." 11 12 OTHER STATUTES 19. Health and Safety Code section 11190 provides as 13 14 follows: 15 "Every practitioner, other than a pharmacist, who issues a prescription, or dispenses or administers a controlled substance classified in Schedule II shall 16 make a record that, as to the transaction, shows all of the following: 17 The name and address of the patient. 18 "(a) The date. 19 (D) "(c) The character, including the name and 20 strength, and quantity of controlled substances 21 involved. "The prescriber's record shall show the pathology 22 and purpose for which the prescription is issued, or the controlled substance administered, prescribed, or 23 dispensed." 24 25 Health and Safety Code section 11192 provides that 20. in a prosecution for a violation of Section 11190, proof that a 26 27 defendant received or possessed a greater or lesser amount of

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controlled substances than is accounted for by any record required by law is prima facie evidence of a violation of Section 11190.

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DRUGS

21. Fentanyl is a dangerous drug, as defined in section 4211 of the Code, and a Schedule II controlled substance and narcotic, as defined by section 11055, subdivision (c)(8), of the Health and Safety Code.

FIRST CAUSE FOR DISCIPLINARY ACTION

- 22. Respondent's conduct, as alleged in this Accusation, occurred while he was a licensed physician and surgeon practicing in Oakland and Sacramento, California.
- 23. Respondent, a physician performing abortion procedures, entered into a "Core Doctor Management Agreement," effective February 3, 1982, with King Health Corporation, an unlicensed management corporation. Under the terms of the agreement, King Health Corporation was to provide management services to respondent's medical practice, which respondent would conduct at abortion clinics under the following fictitious names: "PCC (Pregnancy Consultation Center) Medical Clinic of Oakland," "PCC Medical Clinic of San Francisco," and "other names for other locations which may be obtained from time to time to render services under this agreement."
- 24. Toward this end, commencing in 1983, respondent submitted to the Board, on behalf of himself and other named physicians pursuant to Business and Professions Code section 2415, a number of applications for permits to operate medical

clinics under the fictitious name of "Pregnancy Consultation Center" at various locations in Northern California, as follows:

- a. On or about July 12, 1983, respondent submitted to the Board an application to conduct a medical practice under the name of "Pregnancy Consultation Center-Medical Clinic of Sacramento" at 616 Alhambra Blvd., Suite 4-5, Sacramento, California 95816.
- b. On or about October 17, 1984, respondent submitted to the Board an application to conduct a medical practice under the name of "Pregnancy Consultation Center-Medical Clinic of Fremont" at 39150 State Street, Fremont, California 94538.
- c. On or about December 20, 1984, respondent submitted to the Board an application to conduct a medical practice under the name of "Pregnancy Consultation Center Medical Clinic of Contra Costa" at 1901 Olympic Blvd., # 205, Walnut Creek, California 94596.
- d. On or about November 17, 1985, respondent submitted to the Board an application to conduct a medical practice under the name of "Pregnancy Consultation Center Medical Clinic of Pleasant Hill" at 1936B Contra Costa Blvd., Pleasant Hill, California.
- 25. On the application for permit to conduct a medical practice under the fictitious name of "Pregnancy Consultation Center-Medical Clinic of Sacramento", respondent falsely declared, under penalty of perjury, that he and the other named physicians "wholly owned and entirely controlled" the medical practice at that location.

- a. Pregnancy Consultation Center/Medical Clinic of Sacramento (on or about January 29, 1986 and March 8, 1988);
- b. Pregnancy Consultation Center/Medical Clinic of Pleasant Hill (on or about March 15, 1986 and March 11, 1988);
- c. Pregnancy Consultation Center/Medical Clinic of Fremont (on or about March 15, 1986 and March 11, 1988).
- 27. On each of the above-named renewal applications for a fictitious name permit, respondent falsely declared, under penalty of perjury, that he and the other physician-applicants "wholly owned and entirely controlled" the medical practice at the specified location.
- 28. In fact, all of the Pregnancy Consultation Center facilities were wholly owned by Paxton Beale, who was not licensed by any of the health profession boards within the State of California. Beale exercised total control over every aspect of all of the Pregnancy Consultation Center facilities.
- 29. Under respondent's arrangement with Paxton Beale,
 King Health Corporation management service staff and employees
 were responsible for advertising and soliciting patients,
 counseling and screening patients, referring patients for
 abortion procedures to those physicians, including respondent,
 who had entered into business arrangements with Beale, and
 billing patients. King Health Corporation also provided surgical

staff and equipment.

30. Respondent performed abortion procedures at the Pregnancy Consultation Center facility in Sacramento. Respondent was paid a portion of the total of the surgical fee charged for each abortion by Pregnancy Consultation Center. The remaining fee was retained by King Health Corporation.

- 31. All of the medical records of patients whom respondent treated at a Pregnancy Consultation Center facility were maintained at the facility location. Under the Core Doctor Management Agreement, respondent agreed that, in the event of termination of the Agreement, all medical records would remain at the Pregnancy Consultation Center facility, which Paxton Beale owned and controlled.
- 32. Respondent permitted King Health Corporation management service staff to order and pay for controlled substances using respondent's DEA (Drug Enforcement Administration) registration number for the Pregnancy Consultation Center facility in Sacramento.
- 33. Respondent permitted management staff to exercise control over the storage of controlled substances ordered under his name and to maintain all drug accounting and dispensing records.
- 34. On or about May 24, 1993, Board Investigator Gerald McClellan sent respondent a certified letter requesting all records of purchase, storage, and disposition of Schedule II controlled substance at those locations where respondent was registered through the Drug Enforcement Administration.

- 36. The drug records provided by respondent regarding the administration of Fentanyl to respondent's patients fail to include the amount of Fentanyl administered, the pathology for which Fentanyl was being administered, or the address of the patient to whom Fentanyl was administered. The records also indicate that patients of respondent had received injections of Fentanyl from supplies which had not been ordered under respondent's DEA number.
- 37. Respondent's actions, as outlined in paragraphs 22 through 36, constitute a violation of Section 650, in that respondent engaged in the unlawful referral of patients. As a result, respondent's Physician and Surgeon Certificate No. C14928 is subject to discipline under Section 2234, subdivision (e).

SECOND CAUSE FOR DISCIPLINARY ACTION

38. The allegations contained in the First Cause for Disciplinary Action are incorporated by reference herein.

39. Respondent's actions, as outlined in paragraphs 22 through 36, constitute a violation of Section 2238, in that respondent violated state and federal statutes and/or regulations pertaining to dangerous drugs by dispensing drugs without a proper accounting and a sufficient recording of patient information, in violation of Health and Safety Code section 11190. As a result, respondent's Physician and Surgeon Certificate No. C14928 is subject to discipline under Section 2238 and Section 2234, subdivision (a).

THIRD CAUSE FOR DISCIPLINARY ACTION

- 40. The allegations contained in the First and Second Causes for Disciplinary Action are incorporated by reference herein.
- through 36, constitute a violation of Section 2261, in that respondent obtained fictitious name permits from the Board pursuant to Section 2415 by making false or misleading statements including, but not limited to, representations that Pregnancy Consultation Center facilities was "wholly owned and entirely controlled" by respondent. As a result, respondent's Physician and Surgeon Certificate No. C14928 is subject to discipline under Section 2261 and Section 2234, subdivisions (a) and (e).

FOURTH CAUSE FOR DISCIPLINARY ACTION

42. The allegations contained in the First, Second, and Third Causes for Disciplinary Action are incorporated by reference herein.

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43. Respondent's actions, as outlined in paragraphs 22 through 36, constitute a violation of Section 2273, in that respondent contracted to use runners, cappers, steerers, or other persons to procure patients for his medical practice. As a result, respondent's Physician and Surgeon Certificate No. C14928 is subject to discipline under Section 2273 and Section 2234, subdivision (a).

FIFTH CAUSE FOR DISCIPLINARY ACTION

- 44. The allegations contained in the First, Second, Third, and Fourth Causes for Disciplinary Action are incorporated by reference herein.
- 45. Respondent's actions, as outlined in paragraphs 22 through 36, constitute a violation of Section 2285, in that fictitious name permits issued to respondent by the Board were based upon applications which falsely represented that the Pregnancy Consultation Center facilities were "wholly owned and entirely controlled" by respondent and the other physician-applicants, and thus were not obtained pursuant to Section 2415. As a result, respondent's Physician and Surgeon Certificate No. C14928 is subject to discipline under Section 2285 and Section 2234, subdivisions (a) and (e).

SIXTH CAUSE FOR DISCIPLINARY ACTION

- 46. The allegations contained in the First, Second, Third, Fourth, and Fifth Causes for Disciplinary Action are incorporated by reference herein.
- 47. Respondent's actions, as outlined in paragraphs 22 through 36, constitute a violation of Section 2286, in that

respondent aided and abetted the unlicensed practice of medicine within the meaning of that section. As a result, respondent's Physician and Surgeon Certificate No. C14928 is subject to discipline under Section 2234, subdivision (a).

SEVENTH CAUSE FOR DISCIPLINARY ACTION

- 48. The allegations contained in the First, Second, Third, Fourth, Fifth, and Sixth Causes for Disciplinary Action are incorporated by reference herein.
- 49. Respondent's actions, as outlined in paragraphs 22 through 36, constitute a violation of Section 17200, in that respondent engaged in unfair business competition within the meaning of that section. As a result, respondent's Physician and Surgeon's Certificate No. C14928 is subject to discipline under Section 2234, subdivision (e).

COST RECOVERY

50. Business and Professions Code section 125.3 provides, in pertinent part, that in any order issued in resolution of a disciplinary proceeding before any board within the California Department of Consumer Affairs, the board may request the administrative law judge to direct a licentiate found to have committed a violation/violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

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1	PRAYER
2	WHEREFORE, complainant prays that the Board hold a
3	hearing on the matters alleged herein, and following said
4	hearing, issue a decision:
5	1. Suspending or revoking Physician and Surgeon
6	Certificate No. C14928 and Physician Assistant Supervisor License
7	No. SA 15940 issued to Benjamin Major, M.D.;
8	2. Ordering the recovery for the Board of its
9	investigative and prosecutorial costs associated with this case
10	according to proof; and
11	3. Taking such other and further action as the Board
12	deems necessary and proper.
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14	DATED: December 14. 1994
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16	DIXON ARNETT
17	Executive Director Medical Board of California
18	Complainant
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